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5 May 1971

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**MEMORANDUM FOR:** [REDACTED] Chief, Budget & Finance  
Division, OSA

**SUBJECT:** Talking Paper for Discussion of Office/PPB  
Questions Raised in References

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**REFERENCES:** (A) [REDACTED] dated 30 April 1971  
(B) [REDACTED] dated 21 April 1971  
PPB-71-0656

1. The following details are furnished in accordance with my discussions of 4 May 1971:

2. Security:

(a) The Office of Special Activities Security Staff has a distinct security policy and functional jurisdiction within the overhead reconnaissance community of Government and Industry;

(b) OSA/SS is responsible for the security of NRO and Agency special projects separate and apart from those matters within the cognizance of OSP/SS;

(c) OSA/SS reports through separate management channels, i.e., Director of OSA (a USAF General Officer);

(d) OSA business is generically concerned with reconnaissance aircraft and drone vehicle programs; whereas, OSP business embraces a variety of satellite systems;

(e) Industrial contractor facilities and U. S. Government installations associated with OSA are different as to location and nature of activities, except in very rare instances;

(f) Each Staff operates within its own peculiar environment and the criteria for OSA staff action is exclusive as to the following:

NRO review(s) completed.

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1. Nature of overhead mission activities.
2. Modus Operandi of aircraft versus satellite procedures before, during, and after launch of vehicles.
3. Nomenclature of equipment, hardware and systems.
4. Primary role of people in the program, particularly at the operational stage, i.e., deployment concepts.
5. Mobility and travel requirements.
6. Manpower requirements during missions.

(g) OSA/SS response and reaction requirements due to accident, incident or crisis events are a vital part of operational and non-operational flying schedules. OSA activities are normally considered high risk and very visible; whereas, satellites are regarded as low risk and less subject to publicity exploitation. Therefore, personnel demands are obviously more stringent in the OSA arena;

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(h) The OSA/SS program is heavily tasked at temporary overseas locations, i.e.,

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[redacted] during deployments away from permanent operating locations while requirements continue at home. This change places the Security Staff in an overcommitted role which is unusual compared to normal stationary satellite events. The pace of events, highly charged atmosphere and around the clock protection requirements within political and cover constraints mount during those periods.

(i) Security Staff, OSA, also plays a very intimate total role at Headquarters and Field, in supporting operational, training, development and testing activities within Government and Industry;

(j) The foreign government affiliations of OSA place special demands on the Security Staff because of the sensitivity and complexities in those operational arrangements, i.e., [redacted] programs;

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(k) This Staff is responsible for all operational contingency cover planning of OSA missions, i.e., ICPC requirements;

(l) The personnel security program is especially significant since it is tailored to satisfy and support the cover and security needs of a mixed population of CIA, heavy USAF and Tech Rep participation in daily business. A significantly diverse set of problems faces the OSA Security Staff because of this unique integration.

(m) Extensive security support is provided to NRO, Program Director D, USAF (SAC and AFSC), NASA, and other Agencies.

(n) Extensive special security support is provided to elements of CIA - DDS(OL); DDP (SOD, TSD, FE); OEL, ORD, and others within the Directorate of Science and Technology.

### 3. Couriers

Separate OSA and OSP/Security Staff Courier Programs exist; however, they are quite dissimilar as practiced at Headquarters and Field locations of these offices:

(a) OSA Headquarters - Only one contract courier is employed at [redacted] and his principal function is to support [redacted]

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[redacted] During interim periods, this same courier handles random East Coast courier ComAir requirements on an unscheduled basis. The volume and pace of these requirements do not permit his use elsewhere, since he must remain flexible and responsive to Headquarters short notice requirements.

### \*(b) Detachment G (Edwards Air Force Base) U.S. FIELD.

OSA employs six contract employees at this West Coast location to support the security manpower requirements of Project "I". They function in a contingency and multi-purpose role as follows:

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(1)a. As couriers of Project "I" classified hardware, sensor systems, and documents for movement on an unscheduled basis throughout the United States and to protect "I" overseas location [redacted] 25X1

b. As couriers of Project "I" classified mission product during overseas operational activities.

(2) As security escorts and guards on deployment support aircraft.

(3) As security guards at overseas or TDY Stateside deployment locations.

(4) As special assistants at Detachment G location performing physical security and administrative support.

(5) TDY protection support of Project "I" [redacted] 25X  
Detachment when latter deploys leaving home location short of manpower.

(6) Escorts of foreign personnel in training at Detachment G in accordance with compartmentation requirements.

(7) Local classified messenger responsibilities between Detachment G and other Project [redacted] 25X1 facilities.

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\*This cadre is usually overcommitted with courier and protection system duties during long term successive operations and must be supplemented by limited support from the Office of Security.

In recent [redacted] operations, [redacted] 25X1  
Office of Security couriers assisted with the courier program in the International Theater since our own personnel were unable to handle the task alone.

c. [redacted] - No formal courier program exists from this location; however, when requirements occur they are usually short runs to [redacted] 25X1  
[redacted] and couriers are assigned from the existing protection force. [redacted]

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(2) They also service other International classified movements to West Coast and East Coast facilities on a frequent though unscheduled basis.

(3) This limited force also serves as the primary protection personnel at [redacted] on a twenty four hour basis [redacted] Base Project location).

(4) Since Detachment has a mobile deployment responsibility, they travel to other locations as security escorts, theater couriers and perimeter guards at temporary overseas sites.

(5) This force rotates on the daily courier runs between [redacted]

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(6) Performs duty officer, administrative and physical security responsibilities at [redacted] in their capacity as Special Assistants.

\* This force must be supplemented by TDY assistance from Detachment G during stress periods.

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4. The fact that both Security Staffs subscribe to [redacted] System controls is wholly coincidental to overall NRO relationships, since [redacted] System information controls and adherence to manual procedures are not duplication of functional responsibilities.

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5. In summary, I can objectively declare that duplication truly does not exist on the part of OSA and sensible economies would not be realized by consolidation of functions at the Security Staff level.

Chief, Security Staff  
OSA

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